

Sex, Crime & 'Real Men'

Populist Moves in the Debates about
Trafficking & Prostitution in the
Wake of the FIFA World Cup '06

"A flood of prostitutes from
Eastern Europe threatens host
cities of the soccer world cup
2006..."

(Hamburger Abendblatt, 9.4.2005)

1. migration control at the national & EU level
2. prostitution control at the urban level
3. conservative backlash against sex work

1. What interests are pursued by different actors?
2. How is the issue framed?
3. What are the effects - for whom?

Campaigns

<i>Organisation</i>	<i>Slogan</i>
Deutscher Frauenrat	'final whistle - End forced prostitution' "abpfiff - Schluss mit Zwangsprostitution"
FIM	'stop-forced-prostitution' "stoppt-zwangsprostitution"

National hotlines

<i>Organisation</i>	<i>target groups</i>
Solwodi Solidarity with Women in distress	victims
Bella Donna	victims
Diakonie	victims & clients
FiM Frauenrecht ist Menschenrecht	clients & interested public

Further initiatives by:

KOBRA-net Leipzig, Dortmunder
Mitternachtsmission, Ban Ying,
Koofra Hamburg, Nachtfalter,
context e.V., Vera, Jadwiga,
FRANKA, Karo e.V., Düsseldorfer
Frauenberatungsstelle, Terres des
Femmes, Kobra Niedersachsen,
Phoenix e.V., Diakonisches Werk
Hagen, Fraueninformationszentrum,
IMBRADIVA e.V., Nadeschda

Source: KOK e.V. (23.05.2006)

(national umbrella organisation against trafficking &
violence against women)

anti-trafficking campaign (WM 2006, Germany)

,It is expected that numerous women will be lured with false promises into our country, and once they are here forced to work as prostitutes..`

(Deutscher Frauenrat - letter to the German national soccer team asking them to start a campaign ,Men are against trafficking & prostitution`; 3.9.2005)

- Vague numbers
- Young innocent victim
- Abducted, lured or deceived
- Forced into prostitution
- Locked in, debt bonded and/or physically abused

sources:

Doezema 2000 ,Loose or lost women`; in: Gender Issues 18,1

Agustín 2004 ,Daring border crossers`; in: Ward/Day „Sex work in changing Europe`

Zimowska 2004 ,Der internationale Frauenhandel als Migrationschance?`; in: Roß ,Migration, Geschlecht und Staatsbürgerschaft`

Ihme 2006 ,Zur Erfindung des Frauenhandels`; lecture at HU Berlin, 17.3.2006

,How do you want to reach the
victims if not by raids?`

Ulrike Helwerth,
public relations officer,
Deutscher Frauenrat

(taz 22.5.2006)

,That a women is lying in a
cellar in chains is fortunately
not the case in Germany - a lot
more often the chains are the
foreigners law..`

Nivedita Prasad,
Ban Ying

(interview 19.5.2006)

Conservative position

- **International debate:** Coalition against trafficking in Women (CATW), Kathleen Barry, International Organisation for Migration (IOM), prostitution policy in US & Schweden
- **German debate:** ,Emma` (Alice Schwarzer), Solwodi (Lea Ackermann), German Conservative Party (CDU)



**Ackermann
(2005)**

**,sold,
enslaved
& forced
to have
sex`**

Conflation of terms

1. Prostitution
= slavery

2. Trafficking
= smuggling of migrants

3. Trafficking
= only into prostitution

4. Migrant sex workers
= victims of trafficking

Approved policy options

- Pro criminalization of clients (of victims of trafficking)
- Against new prostitution law (ProstG 2002)
- Pro intensified border control
- Pro increased raids
- Pro designing prevention campaigns as deterrent from migration

Calls for more control

- **CDU**: presented bill in parliament: criminalization of clients (April 2005)
- **Franko Frattini (EU)**: compulsory visa requirements (March 2006)
- **Christopher Smith (US)**: Germany fosters trafficking (Mai 2006)
- **Claes Borgström & Thomas Bodström (Sweden)**: Swedish boycott of the world cup & criminalization of prostitution (Spring 2006)





NEW LOCATION:

INDUSTRIAL ESTATE

KÖLN

OLD LOCATION:

INNER CITY

2KM

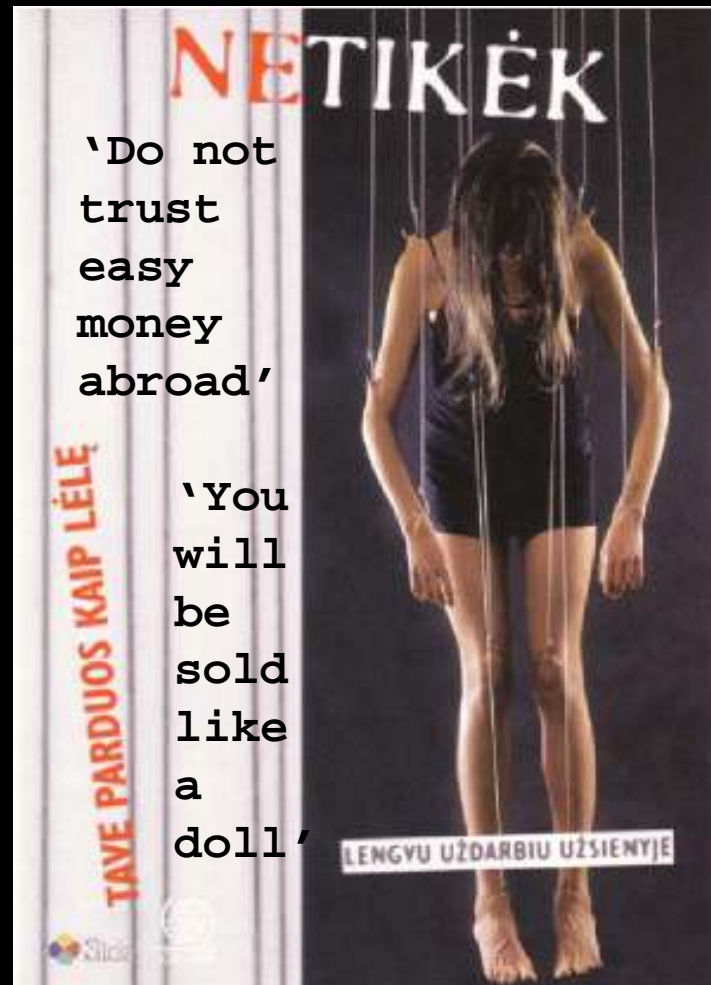
,Trafficking is a crime that is only discovered when police is doing raids. Due to decreasing staff in the according police departments there are less and less raids. Furthermore the controversial prostitution law from January 2002 legalized prostitution, and thereby decreased the possibilities of police to intervene.`

(Solwodi press folder ,Red card for sexual exploitation & trafficking during soccer world cup 2006`)

	<i>Identity control (public space)</i>	<i>Search of flats (indoor)</i>	<i>Video surveillance (public space)</i>
<i>Bundesland</i>			
Baden-Württemberg	x		x
Bayern	x	x	x
Berlin	x	x	
Brandenburg		x	
Bremen			
Hamburg			
Hessen	x	x	
Mecklenburg-Vorpommern	x	x	
Niedersachsen			
Nordrhein-Westfalen		x	
Rheinland-Pfalz	x		x
Saarland			
Sachsen	x		x
Sachsen-Anhalt			
Schleswig-Holstein		x	
Thüringen	x	x	

Power to intervene based on the mere fact that `prostitution occurs in that place` according to police law of the Bundesländer

2001 IOM campaign (Baltic States)



Source: Andrijasevic 2004
,Trafficking in Women & the
Politics of Mobility in Europe`

Women & girls
protect yourselves!
What is promised to
you?

A passport, a job,
high income
accommodation
included!

And what do you get?
You'll be sold,
enslaved, raped &
forced into
prostitution!

Solwodi campaign
World Cup 2006

Liberal position

- **International debate:** Global alliance against trafficking in women (GAATW)
- **German debate:** Deutscher Frauenrat, FiM, German Green Party

- Voluntary/forced distinction with regard to prostitution
- No immediate deportations
- permanent residence permit for humanitarian reasons: checking each individual case
- Better conditions for witnesses
- Criminalization of clients only when knowingly exploiting victims of trafficking



Rein, raus?
Sag **nein** zur Zwangsprostitution.



Rein, raus?
Sag **nein** zur Zwangsprostitution.



Rein, raus?
Sag **nein** zur Zwangsprostitution.



Rein, raus?
Sag **nein** zur Zwangsprostitution.

Männer tragen Verantwortung

Wie können Sie erkennen, dass Sie Kunde bei einer Zwangsprostituierten sind?

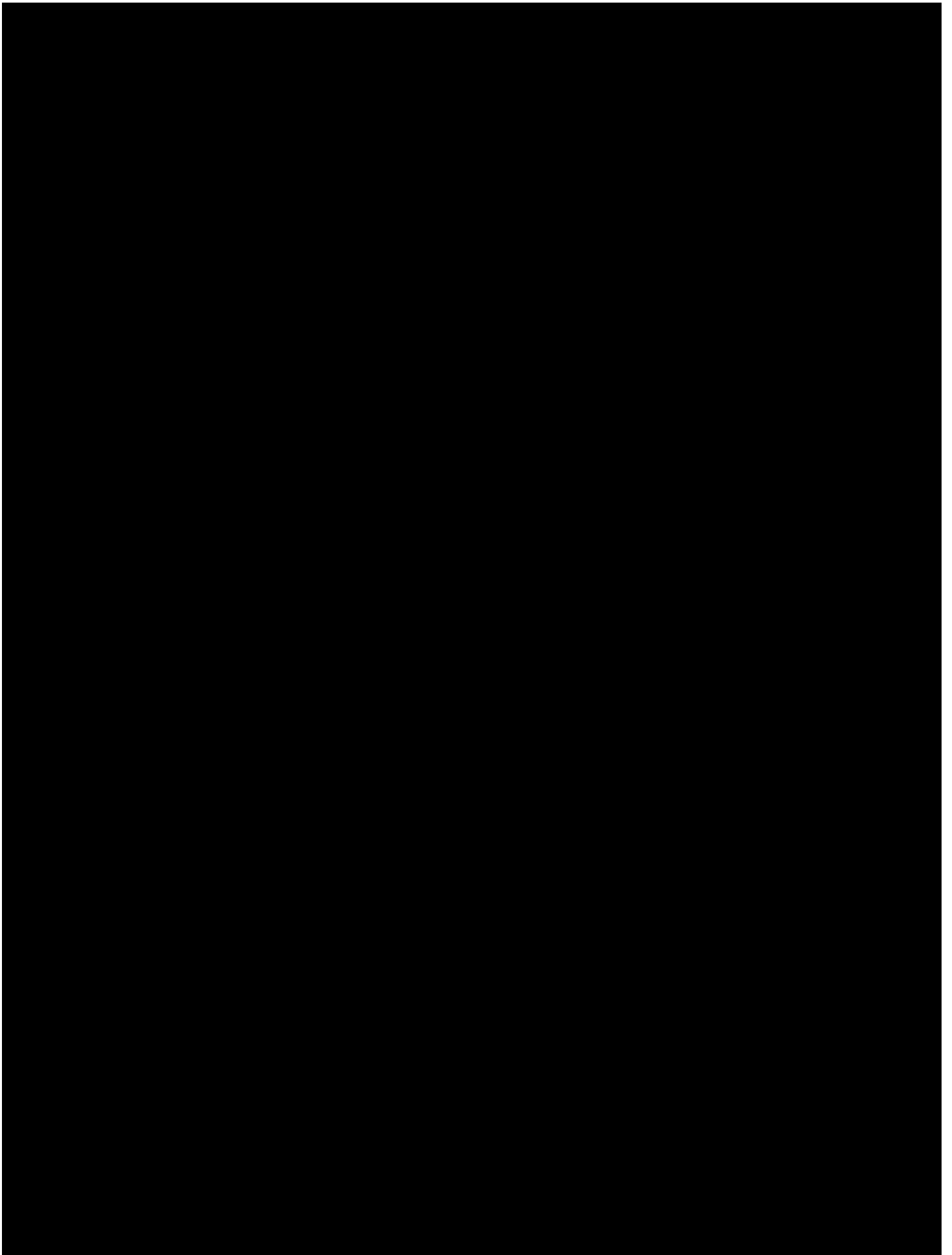
Skepsis ist angebracht bei:

- Verängstigung und Desorientierung
- Erschöpfung und Übermüdung
- Erfüllung aller Wünsche ohne zu verhandeln
- Verschlissenen Räumen
- Überwachung
- Überbringung
- Spuren von Misshandlung
- Anschein von Minderjährigkeit

Männer können helfen

Was können Sie tun, wenn Sie Verdacht schöpfen oder direkt angesprochen werden?

- Rufen Sie (anonym) an: Hotline 0180 - 2006 110 (Ortstarif, ab Juni geschaltet)
 - Informieren Sie sich:
www.stoppt-zwangsprostitution.de
 - Schreiben Sie an: stoppt-zwangsprostitution@web.de
 - Wenden Sie sich an eine Beratungsstelle für Opfer von Menschenhandel
 - Lassen Sie sich von der zuständigen Polizei (anonym) beraten
- Nehmen Sie jeden Hilferuf ernst, der an Sie gerichtet wird.



What happens to victims ,found` during police raids:

- 4 weeks for consideration (if they are recognized as victim by police);
Berlin: ,open` women`s refuge
- Departure/deportation or make a statement in court (& get a temporary permit to stay)
- No right to education or work
- 194 Euro / month
- Average time for the trial: approx.
2 years
- Protection of the witness
insufficient

Leftist position

- **International debate:**

Jo Doezema, Laura Agustín

- **German debate:**

Ban Ying, Doña Carmen, AG

'Migrantinnen in der Sexarbeit'

sources:

Schuster/Sülzle/Zimowska 2006 ,Zu Gast bei Freunden. Die WM & das Bedrohungsszenario ,Zwangsprostitution``; in: iz3w 293

Mitrovic 2006 ,Zwangsprostitution? Eine Aufhellung begrifflicher Verwirrungen`; Forum Wissenschaft 2/2006

Prasad/Rohner 2006 ,Dramatischer Anstieg der Zwangsprostitution? Die Fußballweltmeisterschaft und die Folgen eines nicht überprüften Gerüchts`; nah & fern 33

Henning 2006, press release by Doña Carmen 11.5.2005
'WM-Polizeifestspiele haben begonnen'

- Stressing agency of the victims
- Rejection of the term „Zwangsprostitution“
- Demoralizing (trafficking beyond prostitution)
- General education of clients
- No criminalization of clients
- ‚Green Card‘
- Informing about illegal ways of migration
- ‚Italian Model‘

Conclusions